Reshaping Economic Geography in East Asia

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Edited by Yukon Huang and Alessandro Magnoli Bocchi



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Contents

Foreword xvii Preface xix Acknowledgments xxv Contributors xxvii Abbreviations xxxi

Section I Context and concepts: density, distance, and division 1

1 Regional integration, agglomeration, and income distribution in East Asia 1

Nobuaki Hamaguchi

Production networks in East Asia4Regional income inequality11Discussion14Notes15References16

Annex: Data for analysis of the China-Japan border effect 18

2 Geography of cluster-based industrial development 19

Keijiro Otsuka and Tetsushi SonobeA theory of cluster-based industrial development20Evidence from case studies22Evidence of changing industrial locations25Policy implications30Notes30References31

3 Rural clustering at incipient stages of economic development: hand-weaving clusters in Lao PDR 33 Akihiko Ohno 33

Market segregation at an incipient stage of development 34 Hypotheses on the emergence of traders 35 Profile of the Lao PDR hand-loom industry 36 Marketing and contractual arrangements 37 Weaving clusters and traders 40 Decline of trust 44 Retailers as urban-based traders 45 45 Conclusions Notes 46 References 46

4 Spatial networks, incentives, and the dynamics of village economies: evidence from Indonesia 48

Futoshi Yamauchi, Megumi Muto, Reno Dewina, and Sony Sumaryanto

Data 49 Descriptive analyses 50 58 **Empirical framework Empirical results** 59 Policy discussion 63 Conclusions 63 Notes 64 References 64

5 The Iskandar Development Region and Singapore 66 Manu Bhaskaran

Background 66 Key factors driving the relationship between the two regions 67 Potential synergies between Singapore and the IDR 71 The way forward 75 Conclusion: can these obstacles be overcome? 78 Notes 78 References 78

6 Spatial integration and human transformations in the Greater Mekong subregion 79

Jonathan Rigg and Chusak Wittayapak

The GMS: an idea becomes a subregion79Openness, progress, and inequality in the GMS81

Scales and sites: the empirics of spatial transformations in the GMS83Agents, agency, and impacts of spatial transformation in the GMS86Policies and politics of spatial transformation92Notes95References96

Section IISoutheast Asia: Vietnam, the Philippines,Indonesia, and Thailand100

7 Rural development and issues in Vietnam: spatial disparities and some recommendations 100

Dang Kim Son

Current spatial disparities and policy issues100Disparities between rural and urban areas101Regional disparities103Causes of disparities109Recommendations112Notes113References113

8 Economic geography of Indonesia: location, connectivity, and resources 115

Hall Hill, Budy P. Resosudarmo, and Yogi Vidyattama

Economic geography 116 Regional economic growth and change 121 Regional inequality and convergence 125 Conclusions 132 Notes 133 References 134

9 Spatial considerations on decentralization and economies of concentration in Indonesia 135

Francisco Javier Arze del Granado

Decentralization of expenditures, urban-to-rural migration, and urban density in congested regions 136 Agglomeration economies 143 Room for further decentralization and policy implications 146 Conclusions 148 Notes 149 References 151

Annex: Definition of the variables and estimation results 154

Spatial agglomeration, firm productivity, and government policies in Indonesia: concentration and deconcentration in the manufacturing sector 156

Ari Kuncoro

Evolution of the manufacturing industry's spatial configuration in Java 156 Choice of firm location 158 Empirical methodology: externalities and firm decentralization 162 Results 164 Conclusions 166 Notes 167 References 168

11 Spatial disparities and development policy in the Philippines 169

Arsenio M. Balisacan, Hal Hill, and Sharon Faye PizaRegional development patterns171Determinants of local growth and poverty reduction177Conclusions179Notes180References181

Annex: Determinants of growth and poverty reduction in the Philippines: descriptive statistics 183

12 Spatial disparities in Thailand: does government policy aggravate or alleviate the problem? 184

Nitinant Wisaweisuan

Growth and spatial disparities 185 Explaining spatial disparities 186 Attempts to alleviate the problem 190 Conclusions 194 Notes 194 References 194

Section III Northeast Asia: China and the Republic of Korea 196

13 Reshaping economic geography in China196Yukon Huang and Xubei Luo196

China's historic and geographic legacy 196 Accelerating growth: coordinating structural, incentive, and fiscal policies 198 Spatial factors and government policies: growth and equity
implications199Looking to the future213Notes216References216

14 The political economy of government policies toward regional inequality in China 218

Yang Yao

Regional disparities in China 218 The path to the uneven development model 223 Preferential government policies and economic geography 226 Recent government initiatives to reduce regional disparities 230 Alternative ways to address regional disparities 235 Conclusions 238 Notes 238 References 238

15 Is China sacrificing growth when balancing interregional and urban-rural development? 241

Zhao Chen and Ming Lu

Industrial agglomeration and city development 242

China's urban-rural and interregional development: is there a tradeoff between efficiency and equality? 247

Interregional and urban-rural economic development: policy adjustment and fiscal transfer 250

Conclusions and policy implications 253

Notes 255

References 255

16 Industrial agglomeration and economic performance in transitional China 258

Canfei He

Theoretical understanding of industrial agglomeration in China258Industrial agglomeration and industrial specialization in China261Industrial agglomeration and labor productivity in China273Industrial clusters in China: a county-level analysis277Conclusions279Note280References280

17 Capital allocation, regional specialization, and spillover effects in China 282

Chong-En Bai and Xu Lin Returns to capital across provinces 283 Regional specialization 285 Spatial factors behind productivity growth 289 Conclusions 291 Notes 292 References 292

18 Coastal China's urban-rural spatial restructuring under globalization 294

Yue-man Yueng and Jianfa Shen

Guangdong and the Pearl River delta	296
Shanghai and the Yangtze River delta	304
The Bohai Bay region 310	
Conclusions 315	
Notes 317	
References 317	

19 A history of the Republic of Korea's industrial structural transformation and spatial development 320

Sam Ock Park

Industrial policies, structural changes of industry, and spatial transformation 321 Spatial development and change 327 Policy implications 334 Note 336 References 336

Section IV Conclusion: lessons from experience

20 Lessons from experience: reshaping economic geography in East Asia 338

Yukon Huang and Alessandro Magnoli Bocchi

Context: the rise of regionalism and the role of production-sharing networks 338

Accompanied by increasing disparities 339

The new economic geography 339

Vietnam and Lao PDR: emerging spatial patterns at low income levels 341

Indonesia, the Philippines, and Thailand: diverse settings and varied outcomes in three middle-income ASEAN countries 342

China: agglomeration, rapid growth, and major spatial consequences 346

9

67

Korea: from developing to developed status and eventual equalization in living standards 349 Lessons learned 350

Lessons learned35Notes356References357

Index 359

Boxes

- 5.1 Density, distance, and division: Singapore and Johor
- 6.1 Development through concentration? The Lao PDR government's focal site strategy 90

Figures

- 1.1 East Asia's share of intraregional trade, 1980–2004 4
- 1.2 Composition of intraregional trade in East Asia, by category of use, 1980–2004 5
- 1.3 Regional production shares of information technology–related goods, 2005 6
- 1.4 Triangular trade in East Asian electronics industry 7
- 1.5 Framework for fragmentation
- 1.6 Modified framework for fragmentation
- Structure of interregional trade between China and Japan 11
- Share of East Asia's population living in agglomerations greater than 750,000 inhabitants, 1950–2000 12
- 1.9 Rank-size rule of large agglomerations (population over 750,000) in East Asia, 1950 and 200513
- 1.10 Nominal income per capita in select Asian economies, 1990 and 2005 14
- 1.11 Regional income inequality measured using the coefficient of variation for select East Asian countries, 1990–2004 15
- 2.1 Development of the motorcycle industry in Japan, 1945–65 23
- 3.1 The marketing process 38
- 3.2 Contractual arrangements along a "Make or Buy" spectrum 39
- 3.3 Map of survey sites in Lao PDR 41
- 4.1 Location of surveyed villages in Indonesia 50
- 4.2 Change in average intervillage road quality (asphalt roads as a proportion of all roads) in select provinces of Indonesia 52
- 4.3 Per capita income growth in select villages of Indonesia 54

- 18.1 Tianjin Binhai New District: the third pole in China 313
- 19.1 The case of Sunchang 335
- 4.4 Change in nonagricultural income share in select villages of Indonesia 54
- 4.5 Impact of change in the proportion of asphalt roads at the subdistrict level on per capita income growth and change in nonagricultural income in select villages of Indonesia 55
- 4.6 Impact of years of schooling of household head on per capita income growth and change in nonagricultural income in select villages of Indonesia 56
- Self-employment activities, by province-level road density in select villages of Indonesia 57
- 4.8 Self-employment activities, by speed to district center in select villages of Indonesia 58
- 6.1 The Greater Mekong subregion 80
- 6.2 International migrant flows in the GMS 91
- 7.1 Employment in Vietnam, by sector, 1988–2005 102
- 7.2 Urban and rural expenditure in Vietnam,2002–06 102
- 7.3 Labor productivity in Vietnam, 1995–2006 104
- 7.4 Cereal production per capita in Vietnam, by region, 2006 105
- 7.5 Distribution of malnourished children under five years of age in Vietnam 105
- 7.6 Source of migrants to Hanoi and Ho Chi Minh City, 1999 107
- 7.7 Poverty rate and density in Vietnam 108
- 7.8 Inequality in Vietnam 109
- 7.9 Relation between GDP per capita and agricultural value added in GDP in Vietnam 111
- 7.10 Total investment in the economy and in agriculture in Vietnam, 1995–2005 112

- 8.1 Structural change and growth in Indonesia, 1975–2004 125
- 8.2 Initial regional GDP with and without mining and household consumption expenditure per capita vs. growth in Indonesia, by province, 1975–2004 128
- 8.3 Provincial income inequality in Indonesia, 1975–2003 129
- 9.1 Net migration of population in Indonesia, by districts, 2005 138
- 9.2 Simulation: Urban gravity at alternative distances and levels of urbanization 139
- 9.3 Out-migration from large metropolitan districts to the fringes in Indonesia 140
- 10.1 Java island and its vicinity 158
- 11.1 Regions of the Philippines, 2007 170
- 11.2 Regional growth versus initial regional income 172
- 11.3 Variation in provincial prices, 1985–2003 176
- 11.4 Income growth and poverty reduction, Philippine provinces, 1985–2003 177
- 12.1 GDP per capita in Thailand, 1980–2005 185
- 12.2 Absolute poverty and income distribution in Thailand, 1990–2006 185
- 12.3 Regional share of GDP in Thailand, 1990–2005 186
- 12.4 Proportion of the poor people in Thailand, by region, 1990–2004 186
- 12.5 GDP per capita in Thailand, by region, 1990–2005 187
- 12.6 Composition of regional GDP in Thailand, by region and economic activity, 1981–2005 188
- 12.7 Gini coefficient and economic growth in Thailand, 1981–2005 189
- 12.8 Allocation of the government budget in Thailand, by region, 2003–06 192
- 12.9 Allocation of the government budget in Thailand, by activity and region (excluding Bangkok and its vicinities), 2001–06 193
- 13.1 Regions and open cities in China 197
- 13.2 GDP growth in China, by region, 1981–2006 198
- 13.3 Ratio of total government revenue and expenditure to GDP in China, 1980–2005 201
- 13.4 Ratio of central government revenue and expenditure to total government revenue and expenditure in China, 1980–2005 202
- 13.5 Share of total investment in fixed assets in coastal and inland areas of China, 1982–2007 202
- 13.6 Ratio of total provincial government expenditure to regional GDP in coastal and inland regions of China, 1999–2006 203
- 13.7 Central transfers and GDP per capita in China at the provincial level, 2004 204

- 13.8 GDP per capita and ratio of central transfers to subnational government expenditure at the provincial level 2004 205
- 13.9 Subnational government expenditures per capita on education and health care in coastal and inland provinces of China, 1999–2006 205
- 13.10 Relationship between growth in provincial GDP per capita and adjusted distance from the major coastal commercial areas in China, 1979–2003 206
- 13.11 Density of highways in China, 1978, 1999, and 2003 207
- 13.12 Density of railways in China, 1978, 1999, and 2003 208
- 13.13 Interprovincial migration flows to the coast in China, 1995–2000 209
- 13.14 Income inequality in China, 1978–2004 210
- 13.15 Income growth in rural and urban areas of China, 1989–2004 212
- 13.16 Projected household income inequality in China, 1981–2021 216
- 14.1 Divergence of income among Chinese provinces, 1952–98 219
- 14.2 Divergence of income among Chinese provinces, 1999–2006 219
- 14.3 Divergence of growth rates among Chinese provinces, 1952–78 220
- 14.4 Divergence of growth rates among Chinese provinces, 1978–98 220
- 14.5 Divergence of growth rates among Chinese provinces, 1999–2006 220
- 14.6 Per capita GDP and urban-rural divide in China, 1999 and 2006 222
- 14.7 Interprovincial inequality in China, 1952–2004 223
- 14.8 Contribution of urban-rural divide and regional divide to interprovincial inequality, 1952–2003 223
- 15.1 Industrial share in China, by province, 1987, 1995, and 2005 243
- 15.2 Globalization and industrial growth in China, 1987–2005 244
- 15.3 Urbanization and industrial growth in China, 1987–2005 245
- 15.4 Per capita GDP and industrial shares of cities in China, 1991–2005 246
- 15.5 Population density and per capita GDP of cities in China, 1991–2005 247
- 15.6 Urban-rural and interregional income disparities in China, 1978–2005 248
- 15.7 Urban-rural income disparities and infringement cases in China, 1981–2004 249
- 15.8 Share of net fiscal transfers in China from the central government, by geographic region, 1998–2004 253

- 15.9 Level of economic development and central fiscal transfers, 1998–2004 253
- 15.10 Changes in the share of agricultural expenditures, 1998–2004 254
- 15.11 Central fiscal transfers and economic growth 254
- 16.1 Geographic concentration of manufacturing industries in China, 1980–2004 262
- 16.2 Geographic agglomeration of industrial output of globalized industries in China, 1980–2004 264
- 16.3 Provincial distribution of industrial output of highly globalized industries in China 265
- 16.4 Geographic agglomeration of domestic market–oriented industries in China, 1980–2004 266
- Provincial distribution of industrial output of domestic market–oriented industries in China in 2004 267
- 16.6 Geographic agglomeration of favored and protected industries by local governments in China, 1980–2004 268
- 16.7 Geographic agglomeration of less-protected and -favored industries in China, 1980–2004 268
- 16.8 Provincial distribution of favored and protected industries by local governments in China 269
- 16.9 Provincial distribution of least-favored or -protected industries in China 270
- 16.10 Relations between exports (panel A) and foreign capital (panel B) and industrial agglomerations in China in 2004 271
- 16.11 Relations between ratio of income tax and value-added tax to sales revenue (panel A) and ratio of total profits in sales revenue (panel B) and Gini coefficient of three-digit industries in 2004 272
- 16.12 Relation between ratio of state capital to total capital and Gini coefficient of three-digit industries in 2004 273
- 16.13 Relationship between industrial agglomeration (weighted Gini coefficients across industries) and industrial specialization (weighted Gini coefficients across provinces) 273
- 16.14 Temporal changes of industrial specialization in centrally administered municipalities of China, 1980–2004 274
- 16.15Temporal changes of industrial specialization in select
coastal provinces of China, 1980–2004274

Tables

- 1.1 Intraregional trade of intermediate goods in East Asia, 1995, 2000, and 2005 5
- 1.2 Transactions of semiconductors and integrated circuits in East Asia, 2000 6
- 1.3 Gravity model estimates of China-Japan intraregional trade 10
- 2.1 An endogenous model of cluster-based industrial development 20

- 16.16Temporal changes of industrial specialization in select
western provinces of China, 1980–2004275
- 16.17 Temporal changes of industrial specialization in central provinces of China, 1980–2004 275
- 16.18 Spatial distribution of manufacturing employment in China, by county, 2004 277
- 16.19 Spatial distribution of employment in telecommunications equipment, computers, and other electronic equipment in China, by county, 2004 278
- 17.1 Returns to capital in China, by province, 1978–2005 284
- 17.2 Standard deviation of returns to capital across provinces in China, 1978–2005 284
- 17.3 Average of Hoover coefficients across regions in China, 1999–2003 287
- 17.4 Average (across time) Hoover coefficient in China, by region 287
- 18.1 Three coastal regions in China 296
- 18.2 The Pearl River delta region and its constituent cities 299
- 18.3 Urban cluster-coordinated development plan of the Pearl River delta, 2020 301
- 19.1 Administrative divisions of Korea: provinces, mega cities, and provincial cities 321
- 19.2 Four regions, nine provinces, and major cities in Korea 322
- 19.3 A brief history of Korean industrial policies 323
- 19.4 Inward and outward FDI in Korea, 1981–2006 326
- 19.5 Share of population in Korea, by region, 1970–2004 328
- 19.6 Entropy index 329
- 19.7 Annual growth rate of GDP in Korea, 1960–2005 330
- 19.8 Regional GDP in Korea, by region, 1985–2003 330
- 19.9 Per capita regional GDP in Korea, by region, 1985–2005 331
- 20.1 Provincial disparities: human development indexes in East Asia 353
- 20.2 Share of subnational government expenditure in total government expenditure in East Asia during the 1990s 355
- 20.3 Coefficient of variation in provincial per capita revenues before and after transfers in select East Asian countries 355
- 2.2 Major features of the machine tool enterprises in Taichung, Taiwan, China 23
- 2.3 Transition to quality improvement: Average enterprise size and marketing channels in Wenzhou, China, 1999, 1995, and 2000
 24
- 2.4 Share of manufacturing employment and annual growth rates of employment in Taiwan, China, by industry 26

- Changes in employment shares in Taiwan, China, by area and industry, 1976, 1986, and 1996
 27
- 2.6 Average number of enterprises and workers and real value of production per sample township in Jiangsu and Zhejiang provinces, China, by location, 1990, 1996, and 2002
- 2.7 Share of production and employment of the most important industry in the township in Jiangsu and Zhejiang provinces, China, by area, 1990, 1996, and 2002 29
- 3.1 Trust of villagers in various economic agents in Lao PDR 35
- 3.2 Source of income of rural households in Lao PDR 36
- 3.3 Post-contractual problems under the different contracting systems 39
- 3.4 Surveyed clusters in Lao PDR 40
- 3.5 Social characteristics of the large-scale master weavers surveyed in Lao PDR 42
- 4.1 Proportion of asphalt roads in intervillage roads in Indonesia, 1996 and 2006 51
- 4.2 Changes in intervillage road quality (asphalt, concrete, or cone block or not) in Indonesia, by province, 1996–2006 52
- 4.3 Distance to economic centers in select villages of Indonesia 53
- 4.4 Descriptive statistics: household income, nonagricultural income share, landholding, and education in select villages of Indonesia 54
- 4.5 Provincial averages: household income, nonagricultural income share, landholding, and education in Indonesia 55
- 4.6 Nonagricultural income share and share of households with self-employment activity in select villages of Indonesia, by distance from economic centers 56
- 4.7 Type of self-employment activities in select villages of Indonesia, by distance to economic centers 57
- 4.8 Change in average road quality and per capita income growth in select villages of Indonesia 60
- 4.9 Change in average road quality and nonagricultural income share in select villages of Indonesia61
- 4.10 Change in average road quality and nonfarm selfemployment income share in select villages of Indonesia 62
- 4.11 Summary of parameter signs in select villages of Indonesia 62
- 5.1 Share of Singapore foreign direct investment in Asia, by country, select years, 1996–2005 67
- 5.2 Comparison of Singapore and the IDR 68
- 5.3 Economic growth before and after the Asian financial crisis, by country, 1991–2006 71
- 5.4 Benefits of relocating and undertaking complementary activities 73

- 5.5 Competitiveness indicators for Malaysia and Singapore 75
- 6.1 Openness, progress, and inequality in the GMS, 1990–2006 82
- 6.2 Incidence of poverty in Lao PDR, by ethnolinguistic family,2001 84
- 6.3 Rural and urban distribution of poverty based on national poverty lines, various years84
- 6.4 Annualized growth rates of per capita expenditure and income, by country and quintile 85
- 6.5 Expanded trade flows in the Greater Mekong subregion two-way trade 85
- 6.6 Effects of improved roads and transport 88
- 6.7 Decline in the availability of nontimber forest products in Ban Nong Hin, Champassak province, Lao PDR, 1989–99
 89

93

- 6.8 Distilling the GMS "success factors"
- 7.1 GDP growth rate and GDP per capita in Vietnam, by ecological zone 101
- 7.2 Average living expenditure in urban and rural areas of Vietnam, 2006 103
- 7.3 Energy in the Vietnamese diet in rural and urban areas, 2000 103
- 7.4 Income and health indicators in the plains and highlands of Vietnam, 2004 103
- 7.5 Living standards in the highlands and plains of Vietnam, 2004 104
- 7.6 Labor and migration situation in Vietnam, 2004 106
- 7.7 Economic growth rate in Vietnam, by province, 2006 107
- 7.8 Poverty in Vietnam, by region, 2004 109
- 7.9 Investment in Vietnam, by region 110
- 7.10 Accessibility of infrastructure in Vietnam, by region, 2004 110
- 7.11 Structure of GDP and economic development in Vietnam, by region, 2006 111
- 7.12 Effective rate of protection in Vietnam, by sector, 1997–2003 111
- 8.1 Shares of regional GDP with and without mining and household consumption expenditure in Indonesia, by province, various years, 1975–2004 118
- 8.2 Regional GDP with and without mining and household consumption expenditure per capita in Indonesia, by province, various years, 1975–2004 119
- 8.3 Annual growth rates of regional GDP with and without mining and household consumption expenditure per capita in Indonesia, by province, 1976–2004 122
- 8.4 Social and demographic indicators in Indonesia, by province, 1971 and 2000 126
- 8.5 Indicators of social vulnerability in Indonesia, by province, various years, 1971–2004 127

- 8.6 Absolute convergence 129
- 9.1 Urban and rural population and population growth rate in Indonesia, 1960–2005 137
- 9.2 Determinants of districts' net migration 139
- 9.3 Population dynamics: public expenditures and net migration in Indonesia 141
- 9.4 Population convergence 142
- 9.5 Distribution of population in Indonesia, by district, province, and island, 1983 and 2005 142
- 9.6 Number of people relocated under Indonesia's transmigration program 142
- 9.7 Population and annual population growth in Indonesia, 2000 and 2005 143
- 9.8 Composition and concentration of employment, by sector 144
- 10.1 Comparison of high-income per capita and low-income per capita regions in Java, select years, 1986–2003 157
- 10.2 Ratio of local GDP per capita to Jakarta's GDP in Java, select years, 1986–2003 158
- 10.3 Spatial concentration of manufacturing GDP in Java, select years, 1986–2003 158
- 10.4 Fraction of manufacturing value added in local GDP in Java, select years, 1986–2003 159
- 10.5 Fraction of villages with paved roads in Java, select years, 1986–2000 159
- 10.6 Concentration of manufacturing firms in Java, select years, 1980–2003 160
- 10.7 Concentration of manufacturing employment in Java, select years, 1980–2003 161
- 10.8 District industrial concentration index in Java, select years, 1990–2003 161
- 10.9 Change in the district industrial concentration index in Java, 1990–2003 162
- 10.10 Annual growth of stock of firms and labor employment in large and medium manufacturing enterprises in Java, 1990–2003 162
- 10.11 Externality and productivity in Java: textiles, garments, leather, and footwear, 1990–2003 164
- 10.12 Externality and productivity in Java: chemicals, 1990–2003 165
- 10.13 Externality and productivity in Java: nonmetallic minerals, 1990–2003 165
- 10.14 Externality and productivity in Java: machinery, 1990–2003 165
- 10.15 Test of dynamic externalities in Java, 1990–95 166
- 11.1 Regional growth and structure in the Philippines, by region, 1975–2005 171
- 11.2 Key economic indicators in the Philippines, by region, 1988 and 2003 172
- 11.3 Social indicators in the Philippines, by region, 1988 and 2003 173

- 11.4 Population and intraregional migration in the Philippines, by region, 2000 174
- 11.5 Infrastructure indicators in the Philippines, by region, 1988 and 2004 or 2005 175
- 11.6 Determinants of local growth and poverty reduction in the Philippines 178
- 12.1 Economic indicators in Thailand, 1980–2005 185
- 12.2 Urban-rural income gap in Thailand measured by per capita income, 1994–2004 186
- 12.3 Per capita regional GDP in Thailand, 1990–2005 187
- 12.4 Gini coefficient of consumption spending in Thailand, by region, 1988–2006 190
- 12.5 Openness and income distribution in Thailand, 1995–2005 190
- 12.6 Net inflows of foreign direct investment in Thailand, 1970–2006 191
- 12.7 Major emphasis of national economic and development plans in Thailand 191
- 12.8 Ratio of Q5 to Q1 in Thailand, by region, 1994–2004 192
- 12.9 Availability of health care resources in Thailand, by region 193
- 12.10 Proportion of the poor in Thailand, by education of the head of household, 1996–2004 193
- 13.1 GDP growth rates of central and western regions as a percentage of the coastal region in China, 1980–2006 212
- 14.1 Convergence of growth rates among the three regions in China, 1978–2006 221
- 14.2 Comparison of the three richest and the three poorest provinces in China, 2006 222
- 14.3 Urban-rural and regional divides in China, 2005 222
- 14.4 Central government capital investment, 1953–2005 227
- 14.5 Net transfers received from the central government, 1953–2005 228
- 14.6 Preferential policies offered to different zones 229
- 14.7 Policy versus geography: Regression results 230
- 14.8 Comparison of the western region and the country, 2000–05 232
- 14.9 Composite tax rates of inland and coastal regions 237
- 14.10 Marginal contribution of public investments to regional income inequality 237
- 15.1 Historical development of opening areas 251
- 16.1 Gini coefficient of manufacturing industries in China in select years, 1980–2004 263
- 16.2 Regression analysis of the relationship between productivity and industrial agglomeration for two-digit industries in China, 1980–93 276
- 17.1 Variable mean and rank 288

xvi Contents

- 17.2 Pair-wise correlations between main variables 288
- 17.3 Estimation results with dependent variable: LogitHoover 288
- 17.4 Estimation results with dependent variable ln(*TFP*) 291
- 18.1 Demographic and GDP indicators of Guangzhou, Shenzhen, Shanghai, Beijing, and China, 1980–2005 297
- 18.2 Share of secondary and tertiary industries in GDP, exports, and realized foreign capital in Guangzhou, Shenzhen, Shanghai, Beijing, and China, 1980–2005 298
- 18.3 Distribution of population in Shanghai, 2006 307
- 18.4 Industrial distribution in Shanghai, 2006 308
- Population and GDP density in the Yangtze River delta region, 2005 309
- 18.6 Comparison of the three coastal regions in China, 2005 311
- 18.7 Major indicators of the JJJ city-region, 2005 312
- 18.8 Employment in three cities of China, 2005 314

- 19.1 Structure of production in Korea, by sector, 1960–2005 323
- 19.2 Share of manufacturing industry in Korea, by type of firm, 1981–2005 324
- 19.3 Share of manufacturing employment in Korea, by region, 1963–2005 325
- 19.4 Share of population in Korea, by region, 1970–2005 329
- 19.5 Share of headquarters and plants of top 100 firms in Korea, by region, 2002 and 2007 332
- 19.6 Share of industrial patents in Korea, by region, 1995, 2000, and 2005 332
- 19.7 Regional GDP per capita in the capital region of Korea, 1985–2005 333
- 19.8 Share of dot-kr domains in Korea, by region, 2001–07 334
- 20.1 Key indicators for growth, urbanization, and income distribution in East Asia, by country, various years339

Foreword

I am pleased to be associated with this collection of studies, a companion volume to the *World Development Report 2009* (WDR 2009). The WDR 2009 provides a comprehensive overview, from a global perspective, of the importance of economic geography. In turn, this volume focuses on East Asia and the role of economic geography in shaping its development. As a member of the advisory panel for the WDR 2009, and having spent much of my career pioneering the principles that underpin the "new economic geography" or spatial economics, it is gratifying to see how these principles are now being used to deepen our understanding of the most dynamic region of the world and its development process.

An earlier volume of studies on East Asia that I edited focused on how spatial factors influenced both the process of regional integration and the location of production across countries (Fujita 2007). These outcomes reflect the tenets of the new economic geography: given first-nature factors and natural conditions, agglomeration forces lead to "clustering" (that is, the concentration of economic activity among firms) and give rise to scale economies. Once clustering takes off, proximity to markets reduces transport costs, and "agglomeration economies" encourage more and more firms to congregate. In this process, economies of scale and transport costs are important factors in shaping the size and nature of both cities and production centers.

These principles help to explain the so-called "flying geese model" of regional development that characterized East Asia from the 1970s to the early 1990s. In that model, Japan played the role of "lead goose"; over time, it shed, with a cascading effect, industrial activities in which it no longer had a comparative advantage to lower-income countries—first to the newly industrializing economies, then to several Association of South East Asian Nations (ASEAN) countries, and finally to China. This process was supported by the emergence of agglomeration economies in several "core" metropolitan areas of Japan, while complementary production centers in Asia's mega cities represented the "periphery."

However, over the past decade and a half, East Asia has moved from a mono-polar system, dominated by Japan, to a multi-core system, which is the outgrowth of greater regional integration, driven by specialization and scale economies, interindustry relocation, and trade-related production-sharing networks and by more diverse patterns of industrialization within the same country. Integral to this phenomenon have been the growing importance of innovation in driving economic growth and the emergence of China as the major assembly plant for the region (Gill and Kharas 2007). Also, despite the resounding success of East Asia, within countries there are signs of great stress, such as rising internal disparities, urban congestion, and environmental degradation.

The "flying geese model" does not fit well with this recent experience. The new economic geography, however, allows for such variation, and while it does not explicitly address issues of income distribution, there is no doubt that the existence or lack of scale economies—and the manner in which they are being exploited—greatly affect the creation and distribution of wealth. For example, the density of economic activity and the greater compensation being

given to those with technology-related skills have strong distributional impacts. Hence, the rural and urban divide is not the only dimension to create income disparities.

This collection of studies emphasizes the process of domestic integration: in East Asia, the continuing pressures for sustaining growth are bringing about a growing divergence in incomes between lagging and leading regions and urban and rural areas. In particular, these studies provide two perspectives. First, they describe the broad spatial transformations, as measured by trends in income, industrial output, population movements, and social indicators. Second, they assess how government policy, at the local, regional, and national levels, has affected the pattern of spatial development, especially its impact on growth and equity objectives.

For low-income countries such as Lao PDR and Vietnam, the concentration of economic activity is just beginning; there, economic growth is shaped primarily by how well the main agglomerations of population are connected to the major commercial centers. In larger, more diverse, and urbanized countries such as Indonesia, the Philippines, and Thailand, the concentration of economic activity around large metropolitan centers is well entrenched; however, there continue to be concerns about the extent of the agglomeration benefits and whether policies can deal adequately with long-standing spatial disparities.

China is perhaps the most notable example of how a large and spatially diverse country has managed to reshape its economic geography to achieve rapid growth, but challenges remain because of the sharply rising spatial disparities. In the Republic of Korea, however, the move from a developing to a developed country led to a gradual convergence in living standards across regions and eventually to broad equality in per capita incomes.

I have characterized East Asia before as the region of ultimate diversity: in incomes, language, culture, and inherited conditions. This is exemplified in the wide range of outcomes of these studies, which reflect each country's stage of development, historic precedents, and differing policy approaches. Still, these studies illustrate how well the concepts underpinning the new economic geography can explain what is happening in East Asia. Despite a few exceptions, urbanization and related agglomeration benefits are part of the region's success story, along with the related pressures on policy makers to deal with increasing spatial disparities. The challenge is how best to sustain efficient growth processes, while ensuring over time that even though *incomes* may diverge in the early stages of development, with good policies, *living standards* can—and will—converge.

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